

**UNITED STATES DISTRICT COURT
SOUTHERN DISTRICT OF OHIO
WESTERN DIVISION**

ISSA LY

Petitioner

v.

**BUTLER COUNTY JAIL SHERIFF
RICHARD K. JONES, ET AL.**

Respondents

Civil Action No. 1:25-cv-958

Judge Jeffery P. Hopkins

Magistrate Judge Elizabeth Preston

Devers

**RESPONDENTS BUTLER COUNTY SHERIFF, RICHARD K. JONES AND THE
BUTLER COUNTY JAIL WARDEN'S MOTION TO DISMISS PETITION FOR WRIT
OF HABEAS CORPUS**

Now comes Respondents Butler County Sheriff, Richard K. Jones and Captain Kevin Grathwohl, Butler County Jail Warden, by and through undersigned counsel and respectfully requests this Court dismiss Petitioner's Writ of Habeas Corpus, at least as it pertains to Butler County Respondents, pursuant to Fed. R. Civ. P. 12(b)(6). A memorandum in support is attached.

Respectfully submitted.

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PROCEDURAL HISTORY AND STATEMENT OF FACTS

Petitioner filed a Petition for Writ of Habeas Corpus with the United States District Court for the Southern District of Ohio on December 23, 2025. Petitioner names Sheriff Richard K. Jones, Butler County Jail and “Larry Reynolds, Butler County Jail Administrator”. Larry Reynolds is not an Administrator at the Butler County Jail. Captain Kevin Grathwohl, who is the Warden of the Butler County Correctional Complex in Ohio, assumes Petitioner intended to name him and therefore joins Sheriff in filing this Motion to Dismiss as he does not wish to risk a default judgment against him.

Respondents acknowledge that a contract exists between Butler County and United States Immigration and Customs Enforcement (“ICE”) for the housing of aliens awaiting deportation process by ICE and that Respondents does hold such persons at the Butler County Jail. Respondents admit there is an inmate being held in the Butler County Jail whose name Issa Ly.

MEMORANDUM IN SUPPORT

Respondents, despite Petitioner’s claims, are not Petitioner’s custodian in this case. Therefore, the Petition for Habeas Corpus must be dismissed against the Butler County Respondents pursuant to Fed. R. Civ. P. 12(b)(6). “As a general rule, a Plaintiff should name as a respondent to his habeas corpus petition ‘the individual having day-to-day control over the facility in which [the alien] is being detained.’” Roman v. Ashcroft et al., 340 F.3d 314, 319 (2003), quoting in part, Vasquez v. Reno, 233 F.3d 688, 696 (1st Cir. 2000). A “writ of habeas corpus does not act upon the prisoner who seeks relief, but upon the person who holds him in what is alleged to be unlawful custody.” Roman at 319, quoting, Braden v. 30th Judicial Circuit Ct. of Ky., 410 U.S. 484, 495, 93 S.Ct. 1123, 35 L.E.d.2d 443 (1973).

The Sixth Circuit Court of Appeals has ruled in the case of aliens detained by United States Immigration and Customs Enforcement (ICE) (previously Immigration and Naturalization) that, “although the warden of each detention facility technically has day-to-day control over alien detainees, the INS District Director for the district where a detention facility is located ‘has power over’ alien habeas corpus petitions.” Roman at 320, citing, Henderson v. INS, 157 F.3d 106, 122 (2d Cir.1998). Where local law enforcement contract with ICE to hold aliens detained by the federal government the

wardens of all these facilities act pursuant to INS Detention Standards and are considered agents of the INS District Director in their district. It is clear that the INS does not vest power over detained aliens in the wardens of detention facilities because the INS relies on state and local governments to house federal INS detainees. Whatever daily control state and local governments have over federal INS detainees, they have that control solely pursuant to the direction of the INS. Roman at 320.

Federal Rule of Civil Procedure 12(b)(6) requires dismissal of an action if Petitioner has failed, “to state a claim upon which relief can be granted.” “Factual allegations contained in a complaint must ‘raise a right to relief above the speculative level.’” Bassett v. National Collegiate Athletic Ass’n, 528 F.3d 426, 430 (2008), quoting in part, Bell Atl. Corp. v. Twombly, 550 U.S. 544, 127 S.Ct. 1955, 167 L.Ed 2d 929 (2007). While Petitioner may or may not be entitled to the relief they seek, such relief cannot be granted by Respondents as they are not the immediate custodian of Petitioner but merely a contractual agent of ICE.

CONCLUSION

Wherefore, for the reasons stated above, Respondents pray this Honorable Court grant his motion to dismiss the Petition for Writ of Habeas Corpus pursuant to Fed. R. Civ. P. 12(b)(6).

Respectfully submitted.

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CERTIFICATE OF SERVICE

I hereby certify that the foregoing pleading was electronically filed on December 30, 2025, and will automatically be served on all the parties for whom counsel has entered an appearance.

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