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IN THE UNITED STATES DISTRICT COURT

IN AND FOR THE DISTRICT OF OREGON

PORTLAND DIVISION

FERNANDO PICHARDO MEDINA,	)	File No.
	)	
Petitioner,	)	
	)	
vs.	)	PETITION FOR HABEAS
	)	CORPUS
	)	
LAURA HERMOSILLA, Seattle Field Office	)	ORAL ARGUMENT
Director, U.S. Immigration and Customs	)	REQUESTED
Enforcement and Removal Operation, KRISTI	)	
NOEM, Secretary of Homeland Security,	)	Expedited hearing requested
PAMELA BONDI, Attorney General, TODD	)	
LYONS, Acting Director of Immigration and	)	
Customs Enforcement, U.S. DEPARTMENT	)	
OF HOMELAND SECURITY, U.S.	)	
IMMIGRATION AND CUSTOMS	)	
ENFORCEMENT, and U.S. DEPARTMENT	)	
OF JUSTICE	)	
	)	
Respondents.	)	

Petitioner seeks a writ of habeas corpus as follows.

JURISDICTION AND VENUE

1. This action arises under the Constitution of the United States and the Immigration and Nationality Act (INA), 8 U.S.C. § 1101 et. seq.
2. This court has subject matter jurisdiction under 28 U.S.C. § 2241 (habeas corpus), 28 U.S.C. § 1331 (federal question), and Article I, § 9, cl. 2 of the United States Constitution (Suspension Clause).
3. In addition, "a federal court always has jurisdiction to determine its own jurisdiction," including its own subject-matter jurisdiction. *Brownback v. King*, 592 U.S. 209, 218-19 (2021) (quoting *United States v. Ruiz*, 536 U.S. 622, 628 (2002)).
4. Unless the assertion of jurisdiction is frivolous, the court has the power to preserve existing conditions while it determines its own authority to grant injunctive relief. See *United States v. United Mine Workers of America*, 330 U.S. 258, 293 (1947). Such an order is valid unless and until overturned, even when the issuing court lacks subject-matter jurisdiction to determine the underlying action's merits. *Id.* at 293-94.
5. This court may grant relief under the habeas corpus statutes, 28 U.S.C. § 2241 et. seq., the Declaratory Judgment Act, 28 U.S.C. § 2201 et. seq., the All Writs Act, 28 U.S.C. § 1651, and the Immigration and Nationality Act, 8 U.S.C. § 1252(e)(2).
6. Venue is proper because petitioners are in Respondents' constructive custody in Portland, Oregon and because a substantial part of the events giving rise to their claims occurred in this district. 28 U.S.C. § 1391(e).

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THE PETITIONER

7. Petitioner is a resident of the state of Oregon, and present in the state of Oregon as of the time of filing this petition.

CUSTODY

8. Under 28 U.S.C. § 2241(c), only persons “in custody” may apply for a writ of habeas corpus. “Custody includes either physical custody or constructive custody, where the person is under a restraint on liberty not shared by the public generally.¹ For example, this includes persons subject to a final order of deportation. *Nakaranurack v. United States*, 68 F.3d 290, 293 (9th Cir. 1995).

9. Petitioner is “in custody” of the respondents because on information and belief petitioner was arrested by agents of the respondents at about 9:00 a.m. on December 3, 2025, and as of about 12:50 p.m. was still at the ICE Detention Center in Portland Oregon.

THE RESPONDENTS

10. Respondent LAURA HERMOSILLA is the Field Office Director for the Seattle Field Office, Immigration and Customs Enforcement and Removal Operations (“ICE”). The Seattle Field Office is responsible for local custody decisions relating to non-citizens charged with being removable from the United States, including the arrest,

¹*Jones v. Cunningham*, 371 U.S. 236, 240, 83 S. Ct. 373, 9 L. Ed. 2D 285 (1963) (“[B]esides physical imprisonment, there are other restraints on a man's liberty, restraints not shared by the public generally, which have been thought sufficient in the English-speaking world to support the issuance of habeas corpus.”).

detention, and custody status of noncitizens. LAURA HERMOSILLA is sued in her official capacity.

11. The Seattle Field Office's area of responsibility includes Alaska, Oregon, and Washington. Consequently, respondent LAURA HERMOSILLA is the immediate legal custodian of petitioners.

12. Respondent KRISTI NOEM is the Secretary of Homeland Security. As such she is responsible for the actions of that department, its subagencies, and its officers and personnel. KRISTI NOEM is sued in her official capacity.

13. Respondent PAMELA BONDI is the Attorney General of the United States, and as such has responsibility for the conduct and operations of the Department of Justice and all of its officers and personnel, including the Executive Office for Immigration Review. PAMELA BONDI is sued in her official capacity.

14. Respondent TODD LYONS is the Acting Director of ICE, and as such is responsible for the means by which the immigration laws of the United States are enforced. TODD LYONS is sued in his official capacity.

15. Respondent U.S. DEPARTMENT OF HOMELAND SECURITY is an agency of the United States with responsibility for the enforcement of the nation's immigration laws. It is under the direction of respondent KRISTI NOEM.

16. Respondent U.S. IMMIGRATION AND CUSTOMS ENFORCEMENT is an agency of respondent U.S. DEPARTMENT OF HOMELAND SECURITY, and is under the direction of respondent TODD LYONS

17. Respondent U.S. DEPARTMENT OF JUSTICE is an agency of the United States, and is under the direction of respondent PAMELA BONDI.

18. Respondent DEPARTMENT OF JUSTICE maintains an adjudicatory body for immigration cases called the Executive Office for Immigration Review (“EOIR”). Part of EOIR includes the Office of the Immigration Judge, which is generally known at the Immigration Court.

HABEAS CORPUS REQUIREMENTS UNDER 28 U.S.C. § 2243

19. Pursuant to 28 U.S.C. § 2243, a court entertaining an application for a writ of habeas corpus shall forthwith award the writ or issue an order directing the respondent to show cause why the writ should not be granted, unless it appears from the application that the applicant or person detained is not entitled thereto.

20. The writ, or order to show cause shall be directed to the person having custody of the person detained. It shall be returned within three days unless for good cause additional time, not exceeding twenty days, is allowed. *Id.*

21. The person to whom the writ or order is directed shall make a return certifying the true cause of the detention. When the writ or order is returned a day shall be set for hearing, not more than five days after the return unless for good cause additional time is allowed. *Id.*

22. Unless the application for the writ and the return present only issues of law the person to whom the writ is directed shall be required to produce at the hearing the body of the person detained. The applicant or the person detained may, under oath, deny any of the facts set forth in the return or allege any other material facts. *Id.*

23. The return and all suggestions made against it may be amended, by leave of court, before or after being filed. The court shall summarily hear and determine the facts, and dispose of the matter as law and justice require. *Id.*

24. The person to whom the writ or order is directed shall make a return certifying the true cause of the detention. When the writ or order is returned a day shall be set for hearing, not more than five days after the return unless for good cause additional time is allowed. *Id.*

25. Unless the application for the writ and the return present only issues of law the person to whom the writ is directed shall be required to produce at the hearing the body of the person detained. *Id.*

26. The applicant or the person detained may, under oath, deny any of the facts set forth in the return or allege any other material facts. *Id.*

LEGAL REQUIREMENTS FOR STOPS AND ARRESTS

27. Under 8 U.S.C. § 1226(a), on an administrative warrant (“ICE warrant”), a non-citizen may be arrested and detained pending a decision on whether the person is to be removed from the United States.

28. Except for persons described in section 1226(c), relating to certain criminal or terrorism grounds, ICE may release the person either on a bond of at least \$1,500 or on conditional parole.² 8 U.S.C. § 1226(a) (1) and (2). ICE may revoke a bond or parole authorized under subsection (a), and rearrest the person under the original warrant, and

² The term “conditional parole” as used here means “release on recognizance.” *Ortega-Cervantes v. Gonzales*, 501 F.3d 1111, ____ (9th Cir. 2007).

detain that person. U.S.C. §1226(b).

29. Under 8 U.S.C. § 1357(a)(2), without an ICE warrant, an ICE officer may make an arrest for civil immigration violations in only two circumstances³.

30. First, the officer may arrest someone, who, in the view or presence of the officer, is entering or attempting the United States illegally. *Id.*

31. Second, the officer may arrest someone whom the officer has “reason to believe”⁴ is in the United States in violation of any immigration law or regulation and who is likely to escape before a warrant can be obtained for arrest. *Id.*⁵

32. The Fourth Amendment protects “[t]he right of the people to be secure in their persons . . . against unreasonable searches and seizures.” U.S. Const. amend. IV.

33. Immigration detention is a form of civil confinement that “constitutes a significant deprivation of liberty that requires due process protection.” *Addington v. Texas*, 441 U.S. 418, 425 (1979).

34. “Except at the border and its functional equivalents,” immigration agents may stop individuals in public only after identifying “specific articulable facts, together with

³ Separate provisions permit warrantless arrests in certain circumstances on charges of criminal law violations. 8 U.S.C. § 1357(a)(4)-(5). If that is done, DHS regulations require that the person arrested be advised of their legal rights in a language the person understands and brought without unreasonable delay before a U.S. magistrate. 8 C.F.R. § 287.8(c)(2)(iv) and (v).

⁴ An officer “has reason to believe” when they have the equivalent of “the constitutional requirement of probable cause.” *Tejeda-Mata v. INS*, 626 F.2d 721, 725 (9th Cir. 1980).

⁵ See 8 C.F.R. 287.8(c)(2)(ii) (“A warrant of arrest shall be obtained except when the designated immigration officer has reason to believe that the person is likely to escape before a warrant can be obtained.”)

rational inferences from those facts, that reasonably warrant suspicion” of a violation of immigration law. *United States v. Brignoni-Ponce*, 422 U.S. 873, 884 (1975).

35. Reasonable suspicion for an immigration stop cannot be based “on broad profiles which cast suspicion on entire categories of people without any individualized suspicion of the particular person to be stopped.” *United States v. Rodriguez Sanchez*, 23 F.3d 1488, 1492 (9th Cir. 1994). Reasonable suspicion must be “particularized and objective,” *United States v. Arvizu*, 534 U.S. 266, 273 (2002), meaning the officer has reasonable suspicion as to “the particular person being stopped.” *United States v. Montero-Camargo*, 208 F.3d 1122, 1129 (9th Cir. 2000) (en banc).

36. The Fifth Amendment right to remain silent may be properly invoked during a civil immigration arrest. See *Kastigar v. United States*, 406 U.S. 441, 444-45 (1972) (The privilege against self-incrimination “can be asserted in any proceeding, civil or criminal, administrative or judicial, investigatory or adjudicatory . . . This Court has been zealous to safeguard the values which underlie the privilege.”).

37. An immigration officer may not establish probable cause on the basis of a noncitizen’s silence pursuant to his Fifth Amendment rights. See *Hurd v. Terhune*, 619 F.3d 1080, 1088 (9th Cir. 2010) (affirming “the fundamental principle that a suspect’s silence in the face of questioning cannot be used as evidence against him at trial”).

38. If an immigration officer makes a warrantless arrest, at the time of an arrest and “as soon as it is practical and safe to do so,” immigration officers must identify themselves as immigration officers authorized to make arrests, inform the person arrested that they are

under arrest, and state the reason for the arrest. 8 C.F.R. § 287.8(c)(2)(iii).

39. The noncitizen must then “be taken without unnecessary delay for examination before an officer of the Service having authority to examine [noncitizens] as to their right to enter or remain in the United States.” 8 U.S.C. § 1357(a)(2).

40. Within 48 hours of an immigration arrest (or within a reasonable time in the case of emergency or extraordinary circumstances), an immigration official must make an initial custody determination to decide whether the noncitizen should remain in custody or be released. 8 U.S.C. § 1226(a); 8 C.F.R. § 287.3(d).

FACTUAL ALLEGATIONS

41. On January 20, 2025, the president of the United States issued several executive actions relating to immigration, including “Protecting the American People Against Invasion,” an executive order (EO) setting out a series of interior immigration enforcement actions. The present administration, through this and other actions, has outlined sweeping, executive branch-led changes to immigration enforcement policy, establishing a formal framework for mass deportation.

42. The “Protecting the American People Against Invasion” EO instructs the DHS Secretary “to take all appropriate action to enable” ICE, CBP, and USCIS to prioritize civil immigration enforcement procedures including through the use of mass detention.

43. In late May 2025, respondent KRISTI NOEM and White House Deputy Chief of Staff Stephen Miller met with ICE leadership and set a arrest quota of 3,000 per day

and reportedly threatening job consequences if officials failed to meet arrest quotas.⁶

44. On May 28, 2025 Deputy Chief of Staff Miller confirmed that “[u]nder President Trump’s leadership, we are looking to set a goal of a minimum of 3,000 arrests for ICE every day, and President Trump is going to keep pushing to get that number up higher each and every single day.”⁷

45. Following the directive from Noem and Miller, ICE agents were instructed in an email to “turn the creativity knob up to 11” and aggressively “push the envelope” in arrests, including by pursuing “collaterals.” One email is reported to have said: “If it involves handcuffs on wrists, it’s probably worth pursuing.”⁸

CIRCUMSTANCES OF PETITIONER'S CASE

46. Petitioner was arrested at his residence. He had just left his residence when three or four cars pulled up and arrested petitioner almost immediately after leaving the front. Six to eight masked persons wearing camouflage were involved in making the arrest. Petitioner asked for a lawyer.

⁶Julia Ainsley, et al., A sweeping new ICE operation shows how Trump’s focus on immigration is reshaping federal law enforcement, NBC News (June 4, 2025), <https://www.nbcnews.com/politics/justicedepartment/ice-operation-trump-focus-immigrationreshape-federal-lawenforcement-rcna193494> (last visited Nov 26, 2025); Brittany Gibson & Stef W. Kight, Scoop: Stephen Miller, Noem tell ICE to supercharge immigration arrests, Axios (May 28, 2025), available at <https://www.axios.com/2025/05/28/immigration-ice-deportations-stephen-miller> (last visited Nov. 26. 2025).

⁷Hannity, Sean, “Stephen Miller says the admin wants to create the strongest immigration system in US History”, FOX NEWS (May 28, 2025), <https://www.foxnews.com/video/6373591405112> (last visited Nov. 26, 2025).

⁸Olivares, José , “US immigration officers ordered to arrest more people even without warrants,” The Guardian (Jun 4, 2025) <https://www.theguardian.com/us-news/2025/jun/04/immigration-officials-increased-detentions-collateral-arrests>

FIRST CLAIM FOR RELIEF

Seizure with no probable cause

47. Except at the border and its functional equivalents, the Fourth Amendment prohibits respondents from stopping a person without reasonable suspicion to question as to whether he or she is unlawfully in the United States. The Fourth Amendment bars respondents from making an arrest without probable cause to believe that a person is a noncitizen unlawfully in the United States.

48. “A person’s mere propinquity to others independently suspected of [unlawful] activity does not, without more, give rise to probable cause to search [or seize] that person.” *Perez Cruz v. Barr*, 926 F.3d 1128, 1138 (9th Cir. 2019) (quotation omitted). “‘Reasonable suspicion’ is no different.” *Id.*

49. Respondents’ stop of Petitioner without reasonable suspicion, and arrest of without probable cause, violates the Fourth Amendment to the U.S. Constitution.

SECOND CLAIM FOR RELIEF

Violation of Fifth Amendment Right to Due Process

50. The Due Process Clause of the Fifth Amendment prohibits the government from depriving any person of “life, liberty, or property, without due process of law.” U.S. Const. Amend. V. Due process protects “all ‘persons’ within the United States, including [non-citizens], whether their presence here is lawful, unlawful, temporary, or permanent.” *Zadvydas v. Davis*, 533 U.S. 678, 693 (2001).

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51. Due process requires that government action be rational and non-arbitrary. See *United States v. Trimble*, 487 F.3d 752, 757 (9th Cir. 2007). Due process also requires notice and “the opportunity to be heard ‘at a meaningful time and in a meaningful manner.’” *Mathews v. Eldridge*, 424 U.S. 319, 333 (1976) (quoting *Armstrong v. Manzo*, 380 U.S. 545, 552 (1965)).

52. Here, Petitioner has been stopped, arrested, and detained in an arbitrary manner, without any notice of the basis for [his/her] arrest and continued detention, and not based on a rational and individualized determination of whether [he/she] should be detained based on individual facts and circumstances pertaining to whether [he/she] was a flight risk or danger to the community.

53. Respondents’ stop, arrest, and continued detention of petitioner are violations of [his/her] due process rights under the Fifth Amendment to the U.S. Constitution.

PRAYER FOR RELIEF

54. Wherefore petitioner prays for relief as follows in that this court:

- a) Assume jurisdiction in this matter;
- b) Issue an immediate order barring the respondents from removing petitioner from the state of Oregon, or, if petitioner is in the state of Washington, from the state of Washington, without notice to and approval by the court;
- c) Issue an order to show cause why this petition should not be granted within three (3) days.

- d) Declare that petitioner's stop and arrest without reasonable suspicion, and petitioner's continued detention, violates applicable regulations, the INA, and the Fourth and Fifth Amendments to the Constitution of the United States.
- e) Issue a writ of habeas corpus ordering respondents to release petitioner from custody
- f) Award petitioner reasonable attorneys fees and costs under the Equal Access to Justice Act and any other statute applicable to this matter.
- g) Grant any further relief as the court may deem just and proper.

Dated this 3rd day of December 2025

/s/ Michael T. Purcell

OSB # 853094
Attorney for petitioner