

District Judge Tana Lin

UNITED STATES DISTRICT COURT FOR THE
WESTERN DISTRICT OF WASHINGTON
AT SEATTLE

RAMY KAMAL ELSHOUBAGY,

Petitioner,

v.

PAMELA BONDI, *et al.*,

Respondents.

Case No. 2:25-cv-02432-TL

FEDERAL RESPONDENTS'
RETURN MEMORANDUM

Noted for Consideration:
December 22, 2025

I. INTRODUCTION

U.S. Immigration and Customs Enforcement (“ICE”) detains Petitioner Ramy Kamal Elshoubagy, a noncitizen subject to an administratively final order of removal, pursuant to Section 241 of the Immigration and Nationality Act (“INA”). *See* 8 U.S.C. § 1231. Petitioner brings this habeas litigation pursuant to 28 U.S.C. § 2241 to challenge the lawfulness of his immigration detention. In response, Federal Respondents submit the following factual background as contained in the records of Petitioner’s immigration case and as set forth in the Declaration of Deportation Gabriel Arambula (“Arambula Decl.”), as well as the relevant legal authorities.

1 Petitioner also requests this Court to order Federal Respondents to provide additional
2 process as it relates any third-country removal, and simultaneously prohibit Petitioner's removal
3 to any third country. Pet. at 17. The U.S. Department of Homeland Security's ("DHS") policy
4 addresses protections concerning third country removals, and to the extent that Petitioner seeks
5 additional process, Petitioner should be required to seek that relief as a plaintiff class member in
6 *D.V.D. v. U.S. Dep't of Homeland Sec.*, CV 25-10676-BEM, 2025 WL 942948 (D. Mass. Mar.
7 28, 2025). Accordingly, these requests must be denied.

8 II. LEGAL STANDARD

9 To succeed on a habeas petition, Petitioner "must show [he] is in custody in violation of
10 the Constitution or laws or treaties of the United States." *Doe v. Bostock*, No. C24-0326-JLR-
11 SKV, 2024 WL 3291033, at *5 (W.D. Wash. Mar. 29, 2024), report and recommendation
12 adopted, No. C24-0326JLR-SKV, 2024 WL 2861675 (W.D. Wash. June 6, 2024) (citing 28
13 U.S.C. § 2241). Because habeas proceedings are civil in nature, the "[p]etitioner 'bears the burden
14 of proving that he is being held contrary to law, . . . [and] he must satisfy his burden of proof by
15 a preponderance of the evidence.'" *Aditya W. H. v. Trump*, No. 25-cv-1976, 2025 WL 1420131,
16 at *7 (D. Minn. May 14, 2025) (quoting *Freeman v. Pullen*, 658 F. Supp. 3d 53, 58 (D. Conn.
17 2023) (citations omitted))

18 III. DETENTION AND REMOVAL AUTHORITY

19 A. Post-Order Detention

20 The INA governs the detention and release of noncitizens during and following their
21 removal proceedings. See *Johnson v. Guzman Chavez*, 594 U.S. 523, 527-29 (2021). The general
22 detention periods are generally referred to as "pre-order" (meaning before the entry of a final
23 order of removal) and "post-order" (meaning after the entry of a final order of removal). Compare
24

1 8 U.S.C. § 1226 (authorizing pre-order detention) *with* § 1231(a) (authorizing post-order
2 detention).

3 When a final order of removal has been entered, a noncitizen enters a 90-day “removal
4 period.” 8 U.S.C. § 1231(a)(1). Congress has directed that the Secretary of Homeland Security
5 “shall remove the [noncitizen] from the United States.” *Id.* To ensure a noncitizen’s presence for
6 removal and to protect the community from noncitizens who may present a danger, Congress
7 mandated detention during the “removal period,” which is the 90-day period following the
8 issuance of a final order of removal. 8 U.S.C. § 1231(a)(2).

9 Section 1231(a)(6) authorizes ICE to continue detention of noncitizens after the expiration
10 of the removal period. Unlike Section 1231(a)(2), Section 1231(a)(6) does not mandate detention
11 and does not place any temporal limit on the length of detention under that provision:

12 [A noncitizen] ordered removed who is inadmissible under section 1182,
13 removable under section 1227(a)(1)(C), 1227(a)(2), or 1227(a)(4) of this title or
14 who has been determined by the [the Secretary of Homeland Security] to be a risk
15 to the community or unlikely to comply with the order of removal, *may* be detained
16 *beyond the removal period* and, if released, shall be subject to the terms of
17 supervision in paragraph (3).

18 8 U.S.C. § 1231(a)(6) (emphasis added).

19 During the removal period, ICE is charged with attempting to effectuate removal of a
20 noncitizen from the United States. 8 C.F.R. § 241.2(b); 8 U.S.C. § 1231(a)(1). Although there is
21 no statutory time limit on detention pursuant to Section 1231(a)(6), the Supreme Court has held
22 that a noncitizen may be detained only “for a period reasonably necessary to bring about that
23 [noncitizen’s] removal from the United States.” *Zadvydas v. Davis*, 533 U.S. 678, 689 (2001).
24 The Supreme Court has further identified six months as a presumptively reasonable time
necessary to bring about a noncitizen’s removal. *Id.*, at 701. Once it is determined that there is no

1 significant likelihood of removal in the reasonably foreseeable future, noncitizens may be
2 released on an Order of Supervision (“OSUP”). 8 C.F.R. § 241.13(h).

3 **B. Third Country Removal**

4 When the Government seeks to remove an individual, it may do so through removal
5 proceedings involving an evidentiary hearing before an Immigration Judge (“IJ”). 8 U.S.C. §
6 1229a. In removal proceedings, the IJ determines both whether the individual may be removed
7 from the United States and also the country to which they will be removed. *Id.*; 8 U.S.C. §
8 1231(b)(2)(A); 8 C.F.R. § 1240.10(f). The Immigration and Nationality Act (“INA”) sets out the
9 process for determining the country of removal.

10 First, the alien may select a country. 8 U.S.C. § 1231(b)(2)(A); 8 C.F.R. § 1240.10(f). If
11 the alien declines, the IJ will designate one and may also designate alternative countries. 8 U.S.C.
12 § 1231(b)(2)(C)-(D); 8 C.F.R. § 1240.10(f). In selecting an alternative country of removal, the IJ
13 must first select the “country of which the alien is a subject, national, or citizen[.]” 8 U.S.C. §
14 1231(b)(2)(D). If removal to that country is impossible, the IJ may remove the alien to “any of
15 the following countries” listed in 8 U.S.C. § 1231(b)(2)(E):

- 16 (i) The country from which the alien was admitted to the United States.
17 (ii) The country in which is located the foreign port from which the alien left for the
18 United States or for a foreign territory contiguous to the United States.
19 (iii) A country in which the alien resided before the alien entered the country from
20 which the alien entered the United States.
21 (iv) The country in which the alien was born.
22 (v) The country that had sovereignty over the alien's birthplace when the alien was born.
23 (vi) The country in which the alien's birthplace is located when the alien is ordered
24 removed.

21 Lastly, § 1231(b)(2)(E)(vii) provides that “[i]f impracticable, inadvisable, or impossible to
22 remove the alien to each country” described above, the statute permits removal to any “country
23 whose government will accept the” noncitizen. *Id.* § 1231(b)(2)(E)(vii).

1 The government is prohibited from removing a person to a third country where they may
2 be persecuted or tortured, a form of protection known as withholding of removal. *See* 8 U.S.C. §
3 1231(b)(3)(A); *see also* 8 C.F.R. §§ 208.16, 1208.16. Similarly, the government cannot remove
4 a person to a country where they would be tortured, a form of protection known as protection
5 under the Convention Against Torture (CAT). *See* Foreign Affairs Reform and Restructuring Act
6 of 1998 (“FARRA”), Public Law 105–277, div. G, sec. 2242, 112 Stat. 2681, 2631–822 (8 U.S.C.
7 § 1231 note); 28 C.F.R. §§ 200.1, 208.16–208.18, 1208.16–1208.18. Withholding of removal and
8 CAT protection are mandatory, but “only restrict *where* the Government may remove a noncitizen
9 to, not *whether* the noncitizen is subject to removal.” *Kumar v. Wamsley*, No. C25-2055-KKE,
10 2025 WL 3204724, at *2 (W.D. Wash. Nov. 17, 2025). “Thus, even if the IJ grants such
11 protection, the removal order remains valid and enforceable, albeit not to the identified country
12 or countries of risk.” *Id.* (citing 8 U.S.C. § 1231(b)(3)(A); 8 C.F.R. § 1208.16(f); *Johnson v.*
13 *Guzman Chavez*, 594 U.S. 523, 536 (2021); *Lanza v. Ashcroft*, 389 F.3d 917, 933 (9th Cir. 2004)).

14 If the government has a removal order but no country to which an IJ has authorized
15 removal, it can remove the noncitizen to a third country, meaning any country not designated on
16 the removal order. *D.V.D.*, 2025 WL 942948, at *1. It remains the case that the government cannot
17 remove an alien to any third country where they would face persecution or torture. 8 U.S.C. §
18 1231(b)(3)(A); 28 C.F.R. § 200.1; 8 C.F.R. §§ 208.16–18, 1208.16–18.

19 ***C. D.V.D. v. Dep’t of Homeland Security***

20 In March 2025, three plaintiffs instituted a putative class action suit challenging their third
21 country removals in the District of Massachusetts. *D.V.D.*, 2025 WL 942948, at *1. On March
22 28, 2025, the district court entered a TRO enjoining the DHS and others from “[r]emoving any
23 individual subject to a final order of removal from the United States to a third country, *i.e.*, a
24

1 country other than the country designated for removal in immigration proceedings” unless certain
2 conditions were met. *Id.*

3 On April 18, 2025, the court granted the plaintiffs’ motion for class certification and
4 motion for preliminary injunction. *D.V.D. v. U.S. Dep’t of Homeland Sec.*, 778 F. Supp. 3d 355,
5 394 (D. Mass. 2025). A class was certified pursuant to Rule 23(b)(2) of the Federal Rules of Civil
6 Procedure without a provision for an opt out. *See id.*, at 386. The Preliminary Injunction was
7 national in effect and established certain procedures that DHS was required to follow before
8 removing an alien with a final order of removal to a third country. Specifically, the certified class
9 is defined as:

10 All individuals who have a final removal order issued in proceedings under
11 Section 240, 241(a)(5), or 238(b) of the INA (including withholding-only
12 proceedings) who DHS has deported or will deport on or after February 18, 2025,
13 to a country (a) not previously designated as the country or alternative country of
14 removal, and (b) not identified in writing in the prior proceedings as a country to
15 which the individual would be removed.

16 *Id.*, at 378.

17 On May 21, 2025, the district court issued a Memorandum on Preliminary Injunction
18 offering the following summary and clarification of its Preliminary Injunction:

19 All removals to third countries, *i.e.*, removal to a country other than the country or
20 countries designated during immigration proceedings as the country of removal on
21 the non-citizen’s order of removal, *see* 8 U.S.C. § 1231(b)(1)(C), must be preceded
22 by written notice to both the non-citizen and the non-citizen’s counsel in a
23 language the non-citizen can understand. Dkt. 64 at 46–47. Following notice, the
24 individual must be given a meaningful opportunity, and a minimum of ten days,
to raise a fear-based claim for CAT protection prior to removal. *See id.* If the non-
citizen demonstrates “reasonable fear” of removal to the third country, Defendants
must move to reopen the non-citizen’s immigration proceedings. *Id.* If the non-
citizen is not found to have demonstrated a “reasonable fear” of removal to the
third country, Defendants must provide a meaningful opportunity, and a minimum
of fifteen days, for the non-citizen to seek reopening of their immigration
proceedings. *Id.*

24 *D.V.D. v. U.S. Dep’t of Homeland Sec.*, 2025 WL 1453640, at *1 (D. Mass. May 21, 2025).

1 The *D.V.D.* court indicated that the Order applied “to the Defendants, including the
2 Department of Homeland Security, as well as their officers, agents, servants, employees,
3 attorneys, any person acting in concert, and any person with notice of the Preliminary Injunction.”
4 *Id.*

5 On June 23, 2025, the United States Supreme Court stayed the District of Massachusetts’
6 preliminary injunction pending appeal in the First Circuit Court of Appeals. *Dep’t of Homeland*
7 *Sec. v. D.V.D.*, 145 S. Ct. 2153 (2025). That same day, the District Court ordered that,
8 notwithstanding the Supreme Court’s order, its remedial order granting relief to eight individual
9 class members who DHS sought to remove to South Sudan remained in effect. Order, *D.V.D.*
10 (Dkt. 176). Defendants moved to clarify the Supreme Court’s Order and, on July 3, 2025, the
11 Supreme Court granted the motion, allowing the eight individual aliens to be removed to South
12 Sudan. *D. V. D.*, 145 S. Ct. at 2629. The class certification in *D.V.D.* remains in effect
13 notwithstanding the Supreme Court’s stay. *See id.*

14 **D. DHS Policy on Third-Country Removals**

15 On March 30, 2025, and then later, on July 9, 2025, DHS issued a guidance regarding
16 third country removals. *See* U.S. Department of Homeland Security, “Guidance Regarding Third
17 Country Removals,” Kristi Noem, March 30, 2025, *available at*
18 <https://storage.courtlistener.com/recap/gov.uscourts.mad.282404/gov.uscourts.mad.282404.43.1>
19 [1.pdf](#) (last visited Dec. 4, 2025) (“DHS Memo”); U.S. Immigration and Customs Enforcement,
20 “Third Country Removals Following the Supreme Court’s Order in *Department of Homeland*
21 *Security v. D.V.D.*, No. 24A1153 (U.S. June 23, 2025),” Todd M. Lyons, July 9, 2025, *available*
22 *at*
23 <https://storage.courtlistener.com/recap/gov.uscourts.mad.282404/gov.uscourts.mad.282404.190>.

1 1.pdf (last visited Dec. 4, 2025) (hereinafter “July 9 Memo”); *see also Kumar*, 2025 WL 3204724,
2 at *2-3 (describing contents of these memos and the distinction between the two);

3 The DHS memo discusses DHS’s policies and procedures regarding the removal of
4 individuals with final orders of removals to countries other than those designated for removal in
5 those orders (referred to as “third country removals”). July 9 Memo. According to the guidance
6 outlined in the July 9 Memo, if DHS has not received diplomatic reassurances from the designated
7 country, DHS will first inform the individual that DHS seeks removal to that country. *Id.*, at 2. If
8 the individual expresses that they are afraid of being removed to that country, DHS will refer
9 them to the U.S. Citizenship and Immigration Services (“USCIS”) for a reasonable fear interview,
10 to screen that person for protection against removal to that country. *Id.*

11 After the interview is conducted, USCIS will determine whether the individual would
12 more likely than not be persecuted or tortured in the country of removal. *Id.* If USCIS finds that
13 the individual has met this standard, if the person was previously in removal proceedings, USCIS
14 will inform ICE, and ICE can then file a motion to reopen with the Immigration Court. *Id.*
15 Alternatively, ICE can also choose to designate another country of removal. If USCIS finds that
16 the person has not met the standard, according to DHS policy, they will be removed. *Id.* There is
17 nothing in the memo or in ICE policy that prevents an individual from filing a motion to reopen
18 their prior removal proceedings at any time they so choose, based on a request for asylum,
19 withholding of removal, or protection under the Convention Against Torture. *See id.*; *see also* 8
20 C.F.R. § 1003.23(b)(4)(i).

21 IV. FACTUAL BACKGROUND

22 Petitioner is a native and citizen of Egypt. Declaration of Deportation Officer Gabriel
23 Arambula (Arambula Decl.), ¶ 3; Declaration of Katherine G. Collins (Collins Decl.), Exh. A, I-
24 213; Exh. C, NTA. He entered the United States from Mexico on or about October 20, 2024,

1 without being inspected, admitted, or paroled, near Otay Mesa, California. *See id.* Petitioner was
2 initially processed for Expedited Removal and detained. Arambula Decl., ¶ 4. While pending a
3 credible fear interview with an asylum officer, on or about January 14, 2025, U.S. Citizenship and
4 Immigration Services (“CIS”) served a discretionary Notice to Appear on Petitioner, charging him
5 as removable under INA §§ 212(a)(6)(A)(i) and 212(a)(7)(A)(i)(I). Arambula Decl., ¶ 5; Collins
6 Decl., Exh. C, NTA.

7 On May 6, 2025, the Immigration Judge ordered Petitioner removed to Egypt but granted
8 withholding under the Convention Against Torture. Arambula Decl., ¶ 9; Collins Decl., Exh. D,
9 IJ Order. That same day, both parties waived appeal and the removal order became final. Collins
10 Decl., Exh. D, IJ Order.

11 On May 7, 2025, Petitioner was served a Warning for Failure to Depart, but Petitioner
12 refused to sign. Arambula Decl., ¶ 10; Collins Decl., Exh. E, Warning for Failure to Depart. From
13 May 19, 2025, to July 2, 2025, ERO Tacoma sent the following consulates a Request for
14 Acceptance of Alien: Mauritania, El Salvador, Panama, Costa Rica, Philippines, United Kingdom,
15 Australia, Chile, Denmark, Mongolia, Netherlands, Peru, United Arab Emirates, Belgium,
16 Bolivia, Kazakhstan, Canada, Switzerland, Thailand, Belize, Portugal, Qatar, France, Guyana,
17 Papau New Guinea. Arambula Decl., ¶ 11; Collins Decl., Exh. F, Requests for Acceptance. As of
18 the date of this filing, all requests remain pending except for Costa Rica, Denmark, Mongolia,
19 and Australia, who denied the requests. Arambula Decl., ¶ 12.

20 On September 2, 2025, Petitioner was served third country removal notice regarding
21 Uganda. Arambula Decl., ¶ 13; Collins Dec., Exh. G, Third Country Notice. Petitioner did not
22 make any claim of fear of harm in Uganda in response to this notice. Arambula Decl., ¶ 13.

23 On December 15, 2025, ERO directed Petitioner to fill out a travel document application
24 to Mauritania, but Petitioner refused to fill out the travel document application. Arambula Decl.,

¶ 16. On December 16, 2025, ERO Tacoma requested ERO Headquarters assistance in obtaining a travel document for Mauritania. *Id.*, ¶ 18. ERO Headquarters replied with further instructions which local ERO intends to follow. *Id.*

On December 2, 2025, Petitioner filed the instant habeas petition. He alleges that his current detention and future third country removal violate his constitutional rights. Pet. at 15-16. For relief, Petitioner requests this Court to order his immediate release. Pet. at 17. He further asks this Court to order that he not be removed to a third country “without notice and meaningful opportunity to respond,” and further requests that the Court enjoin his removal from the United States to any third country. *Id.* at 17-18.

V. ARGUMENT

Petitioner has been detained in ICE custody post-final order of removal for a total of 225 days. Arambula Decl., ¶ 9; Collins Decl., Exh. D, IJ Order. During this time, ICE has taken steps to execute Petitioner’s removal from the United States, and continues to actively do so. Arambula Decl., ¶¶ 11, 16-19. ICE is lawfully pursuing Petitioner’s removal to third countries, and Petitioner’s request to limit ICE from doing so should be denied.

A. Petitioner is Currently Receiving the Due Process he Requests; There is no Controversy in This Case, and his Request for Additional Process as it Relates to Third Country Removal Should be Denied

Under Article III of the Constitution, federal courts may adjudicate only actual, ongoing cases or controversies. *Deakins v. Monaghan*, 484 U.S. 193, 199, 108 S.Ct. 523, 528, 98 L.Ed.2d 529 (1988). “To invoke the jurisdiction of a federal court, a litigant must have suffered, or be threatened with, an actual injury traceable to the defendant and likely to be redressed by a favorable judicial decision.” *Lewis v. Cont’l Bank Corp.*, 494 U.S. 472, 477, 110 S. Ct. 1249, 1253, 108 L. Ed. 2d 400 (1990). Petitioner requests this Court to require Federal Respondents to provide him with notice and an opportunity to respond “in compliance with the statute and due

1 process in reopen removal proceedings.” Pet. at 17. However, at this point, this is what Federal
2 Respondents have provided.

3 The relief Petitioner requests regarding third country removal is already addressed by
4 existing DHS policy. When ICE seeks Petitioner’s removal to a third country, ICE will provide
5 him with a notice of its intent to remove her and notice as to which country. *See* July 9 Memo.
6 This notice will allow Petitioner to claim fear of removal to that country. *Id.* If Petitioner claims
7 a fear of removal, ICE will refer him to USCIS, and USCIS would schedule him for an interview
8 to determine whether it is more likely than not that he will be persecuted or tortured in that third
9 country. *Id.*

10 ICE provided Petitioner notice of their intent to remove him to Uganda almost three
11 months ago. Arambula Decl., ¶ 13; Collins Dec., Exh. G, Third Country Notice. He did not claim
12 fear of removal to that country. Arambula Decl., ¶ 13. Additionally, there is nothing preventing
13 Petitioner from going straight to the immigration court himself and requesting that his prior
14 proceedings be reopened based on a new fear or removal to any other country than Egypt. *See* 8
15 C.F.R. § 1003.23(b)(4)(i). Thus far, he has not chosen to do so.

16 Petitioner has suffered no injury at this time and any allegation that he is likely to face an
17 injury in the future is speculative. Accordingly, Petitioner has failed meet the case-or-controversy
18 requirement, and his petition must be denied. *Cf. Spencer v. Kemna*, 523 U.S. 1, 16 (1998)
19 (rejecting the petitioner’s alleged consequences as “a possibility rather than a certainty or even a
20 probability” and as “purely a matter of speculation”).

21 **B. Petitioner is a Member of the Plaintiff Class in *D.V.D. v. Dep’t of Homeland Sec.***
22 **and is Bound by the Proceedings in That Case**

23 To the extent Petitioner alleges that he is an individual subject to a final order of removal
24 who fears removal to a third country that was not previously described as an alternative country

1 of removal, Petitioner would undisputedly be a member of the plaintiff class in *D.V.D.* As a
2 member of the plaintiff class in *D.V.D.*, he is bound by the proceedings in that case the same as
3 all other class members. The plaintiff class in *D.V.D.* sought an injunction precluding their
4 removal to a third country unless they were first afforded essentially the same process that
5 Petitioner asks the Court to order here. The Supreme Court's stay of the preliminary injunction
6 entered in that case is both precedent and the result is binding on Petitioner here by virtue of her
7 status as a member of the *D.V.D.* plaintiff class.

8 Additionally, courts recognize that members of class action lawsuits should not be
9 permitted to bring separate actions where they seek to re-litigate individually issues that were
10 raised in the class action. *See Wynn v. Vilsack*, No. 3:21-cv-514, 2021 WL 7501821, at *3 (M.D.
11 Fla. Dec. 7, 2021) (collecting cases) ("Multiple courts of appeal have approved the practice of
12 staying a case, or dismissing it without prejudice, on the ground that the plaintiff is a member of
13 a parallel class action.") (internal quotations omitted). This prevents class members from avoiding
14 the binding results of the class action. *Goff v. Menke*, 672 F.2d 702, 704 (8th Cir. 1982).

15 This is also the rule in this Circuit. A district court may properly dismiss an individual
16 complaint where the plaintiff is a member in a class action, to the extent the individual action
17 duplicates the claims and seeks the same relief as the class action. *Pride v. Correa*, 719 F.3d 1130,
18 1133 (9th Cir. 2013) (discussing *Crawford v. Bell*, 599 F.2d 890, 892 (9th Cir. 1979)). Such a
19 dismissal is within the court's discretion based on its inherent power to control its own docket.
20 *Crawford*, 599 F.2d at 893. But it is "imperative to avoid concurrent litigation in more than one
21 forum whenever consistent with the rights of the parties." *Id.*; *see Frost v. Symington*, 197 F.3d
22 348, 359 (9th Cir. 1999) ("To the extent that a class action involving the same issues raised by
23 [plaintiff] is currently pending . . . [he] may have to bring all of his related claims for equitable
24 relief . . . through . . . class counsel.").

1 This Court should decline to exercise jurisdiction over Petitioner's third country removal
2 claim as a matter of comity because the District of Massachusetts has certified a class action that
3 includes the same claim Petitioner is pursuing here. *Pacesetter Systems, Inc. v. Medtronic, Inc.*,
4 678 F.2d 93, 94-95 (9th Cir. 1982) ("There is a generally recognized doctrine of federal comity
5 which permits a district court to decline jurisdiction over an action when a complaint involving
6 the same parties and issues has already been filed in another district.

7 **C. Petitioner's Punitive Banishment Argument Restates his Due Process Challenge**
8 **and does not Demonstrate that the Policy is Unconstitutional**

9 Petitioner's "punitive third country banishment" argument fails because it lacks any
10 factual basis demonstrating that the third-country removal policy is unconstitutional either on its
11 face or as applied. *See* Pet. at 12-15.

12 Petitioner cannot meet the heavy burden required for a facial challenge. A facial challenge
13 demands a showing that a law "is invalid in toto –and therefore incapable of any valid
14 application." *Vill. of Hoffman Estates v. Flipside, Hoffman Estates, Inc.*, 455 U.S. 489, 494 n.5
15 (1982). Such challenges are "strong medicine" and are disfavored because they "often rest on
16 speculation" and risk "premature interpretation of statutes on the basis of factually barebones
17 records." *Nat'l Endowment for the Arts v. Finley*, 524 U.S. 569, 580 (1998); *Wash. State Grange*
18 *v. Wash. State Republican Party*, 552 U.S. 442, 450 (2008). Petitioner's broad assertions that the
19 program imposes punishment on its subjects are precisely the type of speculative allegations that
20 these cases reject.

21 Furthermore, Petitioner pleads no facts supporting an as-applied claim. He does not allege
22 which third country he might be removed to, what harm he personally faces, or any circumstances
23 that would make removal punitive in his case. A claim resting on imaginary injury does not satisfy
24 Article III's case-or-controversy requirement. *Lewis v. Cont'l Bank Corp.*, 494 U.S. at 477. Unlike

1 in *Y.T.D. v. Andrews* or *Nguyen v. Scott*, Petitioner provides no evidence that his removal would
2 result in imprisonment or harm. *Y.T.D. v. Andrews*, No. 1:25-CV-01100 JLT SKO, 2025 WL
3 2675760, at *4 (E.D. Cal. Sept. 18, 2025); *Nguyen v. Scott*, No. 2:25-CV-01398, 2025 WL
4 2419288, at *25 (W.D. Wash. Aug. 21, 2025); Pet., pgs. 19-20. Without factual allegations
5 establishing a realistic danger of punitive treatment, Petitioner's theory remains purely
6 conjectural and nonjusticiable. Therefore, the Court should deny the writ to the extent it seeks to
7 bar third-country removal.

8 **VI. CONCLUSION**

9 For the foregoing reasons, Federal Respondents respectfully requests that this Court deny
10 the Petition.

11 DATED this 17th day of December, 2025

12 Respectfully submitted,

13 CHARLES NEIL FLOYD
14 United States Attorney

15 *s/ Katherine G. Collins*

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19 *Attorneys for Federal Respondents*

21 *I certify that this memorandum contains 4,159*
22 *words, in compliance with Local Civil Rules*